



Slovenia – Croatia



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Draft version



Contents

1. Joint programme strategy: main development challenges and policy responses	6
1.1 Programme area	6
1.2 Joint programme strategy: A summary of the main joint challenges	7
1.3 Justification for the selection of policy objectives and the Interreg-specific objectives	19
2. Priorities	24
2.1 Priority 1 – A green and adaptive region	24
2.1.1 Specific objective 1.1 – Promoting climate change adaptation, disaster risk prevention, and resilience, from an ecosystem-based approach	24
2.1.1.1 Related types of action, and their expected contribution to those specific objectives and macro-regional and sea-basis strategies	24
2.1.1.2 Indicators	26
2.1.1.3 The main target groups	27
2.1.2 Specific objective 1.2 – Enhancing protection and preservation of nature, biodiversity, and green infrastructure, including in urban areas, and reducing all forms of pollution	27
2.1.2.1 Related types of action, and their expected contribution to those specific objectives, and to macro-regional and sea-basis strategies	27
2.1.2.2 Indicators	29
2.1.2.3 The main target groups	30
2.1.3 Indication of the specific territories targeted, including the planned use of ITI, CLLD, or other territorial tools	31
2.1.4 Planned use of financial instruments	31
2.1.5 Indicative breakdown of the EU programme resources by type of intervention	31
2.2 Priority 2 – Resilient and sustainable region	32
2.2.1 Specific objective 2.1 – Enhancing the role of culture and sustainable tourism in economic development, social inclusion, and social innovation	32
2.2.1.1 Related types of action, and their expected contribution to those specific objectives, and to macro-regional and sea-basis strategies	32
2.2.2 Indicators	34
2.2.3 The main target groups	35
2.2.4 Indication of the specific territories targeted, including the planned use of ITI, CLLD, or other territorial tools	35
2.2.5 Planned use of financial instruments	35
2.2.6 Indicative breakdown of the EU programme resources by type of intervention	36
2.3 ISO1: An accessible and connected region	37
2.3.1 Specific objective 3.1 – Interreg-specific objective 1 – Enhance efficient public administration by promoting legal and administrative cooperation, and cooperation between citizens, civil society actors, and institutions, in particular with a view toward resolving legal and other obstacles in border regions;	37
2.3.1.1 Related types of action, and their expected contribution to those specific objectives, and to macro-regional and sea-basis strategies	37
2.3.1.2 Indicators	39
2.3.1.3 The main target groups	39
2.3.2 Specific objective 3.2 – Interreg-specific objective 1 – Build up mutual trust, in particular by encouraging people-to-people actions;	41
2.3.2.1 Related types of action, and their expected contribution to those specific objectives and to macro-regional and sea-basis strategies	41
2.3.2.2 Indicators	42

2.3.2.3	The main target groups	42
2.3.3	Indication of the specific territories targeted, including the planned use of ITI, CLLD, or other territorial tools	42
2.3.4	Planned use of financial instruments	43
2.3.5	Indicative breakdown of the EU programme resources by type of intervention	43
3.	Financing plan	44
3.1	Financial appropriations by year	44
3.2	Total financial appropriations by fund and national co-financing	45
4.	Action taken to involve the relevant programme partners in the preparation of the Interreg programme and the role of those programme partners in the implementation, monitoring, and evaluation	46
5.	Approach to communication and visibility for the Interreg programme (objectives, target audiences, communication channels, including social media outreach, where appropriate, planned budget, and relevant indicators for monitoring and evaluation)	47
6.	Indication of support to small-scale projects, including small projects within small project funds	48
7.	Implementing provisions	49
7.1.	Programme authorities	49
7.2.	Procedure for setting up the joint secretariat	51
7.3	Apportionment of liabilities among participating Member States and where applicable, the third or partners countries and OCTs, in the event of financial corrections imposed by the Managing Authority or the Commission	51
8.	Use of unit costs, lump sums, flat rates, and financing not linked to costs	53

Tables:

Table 1: Justification for selection of policy objectives and the Interreg-specific objectives	19
Table 2: Output indicators SO 2.4	26
Table 3: Result indicator SO 2.4.....	26
Table 4: Output indicators SO 2.7	29
Table 5: Result indicator SO 2.7.....	30
Table 6: Dimension1 - intervention field	31
Table 7: Dimension 2 - form of financing	31
Table 8: Dimension 3 – territorial delivery mechanism and territorial focus	31
Table 9: Output indicators SO 4.6	34
Table 10: Result indicator SO 4.6.....	34
Table 11: Dimension1 - intervention field	36
Table 12: Dimension 2 - form of financing	36
Table 13: Dimension 3 – territorial delivery mechanism and territorial focus	36
Table 14: Output indicators ISO 1 (b)	39
Table 15: Result indicator ISO1 (b)	39
Table 16: Output indicators ISO 1 (b)	42
Table 17: Result indicator ISO1 (b)	42
Table 18: Dimension 1 - intervention field	43
Table 19: Dimension 2 - form of financing	43
Table 20: Dimension 3 – territorial delivery mechanism and territorial focus	43
Table 21: Financial appropriations by year.....	44
Table 23: Programme authorities.....	49
Table 24: Use of unit costs, lump sums, flat rates and financing not linked to costs	53

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1. JOINT PROGRAMME STRATEGY: MAIN DEVELOPMENT CHALLENGES AND POLICY RESPONSES

1.1 Programme area

Reference: point (a) of Article 17(3), point (a) of Article 17(9)

Text field [1 929/2 000]

The Interreg Programme Slovenia – Croatia programme area covers 17 NUTS 3 regions, nine Slovenian NUTS 3 regions (Podravska, Pomurska, Savinjska, Zasavska, Posavska, Jugovzhodna Slovenija, Obalno-kraška, Osrednjeslovenska, and Primorsko-notranjska statistical regions), and eight Croatian NUTS 3 regions (Primorsko-goranska, Istarska, Zagrebačka, Krapinsko-zagorska, Varaždinska, Međimurska, and Karlovačka counties and the City of Zagreb). Not all regions are directly on the border (Osrednjeslovenska and Zasavska regions, the City of Zagreb), but all adjacent regions form part of the programme area. The Osrednjeslovenska region and the City of Zagreb make part of the programme area due to their proximity and concentration of economic, research, development, and educational capacities, which could significantly contribute to the development of the programme area. The Zasavska region in Slovenia is included in order to ensure the territorial cohesion of the cross-border area and to make better use of the potentials of cross-border cooperation. The programme area covers an area of 31,728 km² (SI: 46.6%, HR: 53.4%). The area comprises a significant share of the Slovenian territory (73%), and almost one third of the territory of Croatia (30%). The approximate length of the land border between Slovenia and Croatia is 657 km.

About 3.8 million inhabitants live in the programme area (SI: 1.7 M, HR: 2.1 M). The population density is 119.8 persons/km², which is slightly above the EU-27 average. The main economic impact and high attractiveness are undoubtedly linked to both capital cities (Ljubljana and Zagreb) with more than million inhabitants altogether. The land border between Slovenia and Croatia is characterised by high geographical diversity: from a coastal area, vast forests, hills, and mountains connected by several rivers (the main international rivers: Drava, Sava, Mura) and some cross-border rivers.

1.2 Joint programme strategy: A summary of the main joint challenges

Reference: point (b) of Article 17(3), point (b) of Article 17(9)

Text field [45 585/50 000]

1.2.1. Introduction

The main joint cross-border challenges of the programme area were examined in “The Territorial and Socio-Economic Analysis of the Slovenia – Croatia Cross-Border Territory.” It has been prepared as a part of the input documents in the process of elaboration of the Interreg programme Slovenia – Croatia 2021- 2027, where the main cross-border challenges, needs, and potential of the Programme area are identified. The primary and secondary data analysis was made and documents from relevant EU strategies were taken into account, as well as the results of the public consultations based on the online survey, interviews carried out with representative stakeholders active in or competent for the cross-border territory, and focus groups.

To present the characteristics of the programme area, the joint challenges and needs are structured according to the five ERDF Policy Objectives (POs), being PO1: a Smarter Europe, PO2: a Greener Europe, PO3: a More Connected Europe, PO4: a More Social Europe, PO5: Europe closer to citizens) and the Interreg-specific objective 1, “A Better Cooperation Governance” (ISO1).

Main challenges and needs of the programme area

The programme area is very diverse in terms of natural and social geographical characteristics. There is a big **imbalance** between the socioeconomic situation of the capital cities (Ljubljana and Zagreb) on one hand, and the border areas on the other as a result of the trend of territorial centralisation in both countries and the fact that as of 2021, the border separating both countries is still a Schengen border. Immediate border settlements are the most underdeveloped (Krapinsko-Zagorska County) and depopulated (Primorsko-Goranska and Karlovačka Counties in the Croatian part and the Pomurska and Savinjska regions in the Slovenian part of the programme area). There are substantial disparities between regional urban centres and rural areas in terms of accessibility. This is especially recognised in the river valleys that flow along the border and represent the physical obstacle for territorial cohesion in contrast to the river valleys (e.g., Sava and Drava), which represent the most attractive environment for settlements, transport, and other forms of spatial development.

Climate change has made the area vulnerable, and only 18% of municipalities have elaborated adaptation plans, leaving them not resilient enough to the extreme natural events that are occurring more frequent and are already being felt by residents. Therefore, the spatial planning could be more attentive to the identified climate threats, especially in the urban areas of the programme area. In spite of the fact that Natura 2000 covers almost 40% of a programme territory, **degradation of the conservation status of species and habitats** is recognised. Therefore, in the context of the cross-border character of the biogeographical formations, significant interventions based on transboundary cooperation in biodiversity and habitat conservation is needed.

The average human development index of the programme area is 0.862, and is defined as *very high* in the majority of the regions. Nevertheless, **the population in the programme area is decreasing**, especially in the Primorsko-Goranska and Karlovačka counties in the Croatian part and the Pomurska and Savinjska regions in Slovenian part somewhat due to natural decrease and emigration flows. The share of people over the age of 65 in both countries continues to grow approximately 2–3% annually (from the year 2011 till 2019). **The aging**

index in the programme area is the highest in the Krapinsko-Zagorska County (358) and in Primorsko-Goranska County (270.13) and the lowest is in southeastern Slovenija (114.1) in 2019. There is **an increasing demand for health and daily care services** for the elderly, but due to a lack of workforce in that sector, the problems are increasing.

The **lives of the people, as well as tourism and culture** in the Programme area has been strongly affected by negative demographic changes and the **COVID-19 pandemic**. The fast-changing environment is calling for enhancing resilience and increasing adaptation capabilities of people and organisations for emerging needs and new circumstances, which would foster the recovery of the economy and increase the quality of living in the Programme area. The low level of **entrepreneurial activities** related to digital transformation and the insufficient knowledge of smart management concepts was recognised, and in fields connected with the tourism and culture sector as well.

To **strengthen the territorial cohesion** of the cross-border area and attract people, diversity and an improved quality of health, social, and complementary services in remote areas have to be provided for people on both sides of the border. Because of this, public administration needs support in connecting stakeholders, gaining knowledge and experience, and creating learning networks and cross-border structures.

Engaging residents in the social and territorial issues is needed in order to provide the most suitable solutions for everybody. In the light of Covid-19 pandemic, **building trust and a positive mind-set**, as well as personal responsibility for a better future of inhabitants living in the cross-border area is needed.

1.2.2 Competitiveness of the programme area

Disparities in the GDP per capita are significant in the programme area, as they vary from 7,919 EUR in Krapinsko-Zagorska County, to 32,620 EUR in the Osrednjeslovenska region. Negative employment trends and a lack of jobs lead to long-term unemployment and widen the gap between the requirements of SMEs and the skills of the unemployed.

The important industries are the automotive, transport, and pharmaceutical industries, along with a fast growth of energy, ICT, food and beverages, and also the tourism and hospitality industry.

Within the territory, **SMEs are an important creator of added value**. The number of enterprises in the examined period 2015–2019 has grown overall on the NUTS 3 level. In the Osrednjeslovenska region and the City of Zagreb, a much higher rate was observed than in remote areas that are lagging behind in developing or creating new enterprises. Further development of the regions will depend on maintaining the vitality of these areas.

In the field of **R&D and Innovation**, one of the most important territorial aims is to continue to build resilient businesses, promote inclusive and sustainable industrialisation, and foster innovation. The R&D approach should be used to better respond to the Covid-19 pandemic and climate change challenges.

Some key challenges that are connected with other specific thematic fields could be also tackled within the Interreg programme Slovenia-Croatia:

- Poor collaboration among tourist stakeholders, educational, and private and public institutions;
- A low level of entrepreneurial activities related to digital transformation and insufficient knowledge of smart managements concepts;
- Low digital literacy, deficient e-skills, and the use of available advanced e-services and ICT solutions;
- The lack of support to green transformation (zero emission business infrastructure);
- A lack of solutions using teleworking could improve the remoteness and poorer accessibility, and can partially compensate for the lack of jobs.

1.2.3 Environment, climate change, energy, and resource efficiency

The main identified territorial needs are closely related to improvements in the territorial cooperation in the protection and management/interpretation of natural landscapes, connectivity of habitats, and attaining protective attitude of people towards habitats and species, particularly those in declining status. Climate adaptation needs of the territory are to enhance resilience of the people, habitats and property. Awareness-raising, joint cross-border adaptive strategies, and the development and promotion of jointly developed solutions that lead to the transformation of resource consumption, climate-proof service delivery, and sector co-ordination would improve the adaptation capacities of the cross-border areas.

Landscape, biodiversity, water resources, and air quality

The programme areas are vastly covered by nature, and are rich in biodiversity. **Natura 2000** covers almost 40% of the programme area, including several transboundary sites and many nationally designated areas of protection or natural importance. Besides the Natura 2000 network, there is a network of national and landscape parks, regional parks, reserves, and other areas protected as areas of ecological importance. There are five coastal and marine protected areas along the Slovenian coast in two nature parks – the Sečovelje Salina Nature Park and Strunjan Nature Park. The Marine Protected Area and National Park Brijuni in Croatia are also located in the programme area.

The most affected habitats in the area are freshwater habitats and grasslands. For marine regions, there's a general lack of data, and so many assessments of 'unknown conservation status' are reported. The share of protected marine areas in the region (3% for the Adriatic) is low and far from the key commitment of the EU Biodiversity Strategy for 2030. The main threats to biodiversity in both marine, coastal, and land ecosystems are the combined activities of high anthropogenic pressure (pollution), climate change, degradation and loss of habitats, invasive species, and a lack of supervision. For marine ecosystems, excessive fishing, trawling, and the absence of no-take zones should be added to the list of threats.

One of the key factors for improving biodiversity and habitat conservation and restoration is further cooperation. The managers of protected areas, particularly in the transboundary areas could exchange experience and good practices to demonstrate new or improved actions for preventing biodiversity loss and focus on communication and education of visitors and inhabitants aiming for behavioural change, e.g., through optimisation of visitor management approaches, enhanced nature interpretation, valorisation of natural heritage, results-based innovation oriented towards nature protection, awareness-raising of target groups, etc. The level of nature protection could be more aligned in the programme area and should consider landscape entities regardless of the state border dividing some of them. Furthermore, Natura 2000 implementation and management should be supported by developing, exchanging, and promoting cross-border and cross sectoral experiences, data, and practices for improvement of the environmental status of habitats in poor/declining conditions.

Forests are a relevant joint habitat of the cross-border area and cover 71% of the Natura 2000 network in Slovenia and 38% in Croatia. Capacity-building for multi-purpose forest management with a focus on the promotion and preservation of biodiversity should be supported. A forest biosphere regional park of international significance can be developed in the programme area. Integrated management and stakeholder cooperation are the primary needs of this Karstic-Dinaric area where high environmental quality is a result of traditional multipurpose management that extends into the entire biosphere area.

The territory is generally **rich in water resources**, but its quality differs. In Slovenia, 55% of the total surface water bodies have good ecological status, while in Croatia only 23%. In 2018, 54.6% of the Croatian and 71.5% of the Slovenian populations were connected to the sewage systems. While an improvement of the wastewater treatment infrastructure in the area is noted, a dispersed settlement pattern is the main reason why rural wastewater management lags behind achieving the goals set.

Most of the **water consumption in the region remains within households**. The water of the region is abstracted mainly from underground water sources; therefore, protection of these sources is vital. An additional cause of concern remains in the southern part of the region in the Karstic-Dinaric environment, where surface pollution is affecting underground water sources. Losses in the public water supply system remain significant.

Air quality in the entire cross-border area is good, particularly due to the abundant natural areas. However, the **air quality in urban areas remains an environmental and health problem**. Measurements show that many Slovenian and Croatian cities fail to approach the limit values defined by European legislation with regard to the quality of ambient air. Greater attention should be devoted to education, notification, and awareness-raising.

Strong cases of green infrastructure are already evident in the programme area (Natura 2000, natural habitats), but could be further promoted and strengthened as an efficient response to climatic challenges. Green infrastructure supports territorial green corridors (improving species connectivity), biodiversity, and ecosystem services. There is a need to further promote green infrastructure solutions for the provision of multifunctional ecosystem services in the programme area. Green infrastructure **in urban areas** can provide multipurpose benefits, as they address water management, reduce the effects of heat waves, improve air quality, and contribute to life quality in general. **Nature-based solutions** could be stimulated to improve climate resilience against flood risks (water retention measures), urban water management (water harvesting, storm management), and air quality.

Climate change

Climate change is already occurring and will continue to cause **a rise in temperature and higher heat load, and unexpected precipitation patterns resulting in storms, droughts, floods, sea-level rise, and less snowfall**. The climate change effect differs across the regions' biogeographical areas (coast, river basins, forests, and hills). Apart from temperature increase and changes in the water cycles, forest fires and earthquakes are relevant threats. This calls for improved adaptation capacities and solutions, particularly on local level, where damages are most visible.

Adaptation efforts lack concrete measures on the regional and local levels. Climate change affects biodiversity and potentially new aspects should be considered in management plans and practices. Increased cross-border cooperation at the inter-municipal and regional levels is needed in order to **increase the resilience of the programme area**.

Within the territory, some efforts have been made to adapt to climate change at the regional and local levels. By 2023, regional development plans and regional spatial plans in Slovenia should include climate vulnerability assessments. From 2021 on, climate adaptation considerations, including green infrastructure, should form an integral part of spatial, urban, and land-use planning processes at all levels. **Eighteen per cent of municipalities in the programme area did elaborate Sustainable Energy Climate Adaptation Plans (SECAPs) that need concrete actions and plans for implementation**. They particularly focus on resource (energy, water) management, biodiversity conservation, green infrastructure, and spatial planning as possible climate adaptation focus areas.

The organisation of disaster management is vertically organised and attracts every local community, but differs in the quality and local capacity. **Enhanced risk preparedness and response capacities** in the cross-border areas is needed, especially the development of the jointly developed cross-border rescue mechanism of civil protection, coordinated and adapted to climate induced risks. Capacity-building for the local population against climate change-related natural hazards must be enhanced.

The **frequency and intensity of flood events** vary throughout the programme area. In the past decades, floods caused severe damage to nature and property. The topographical features of the territory expose the inhabitants to high flood risk. Jointly harmonised measures for the reduction of flood risk have already been undertaken in all six cross-border basins (i.e., awareness-raising, early warning systems), but future climate change effects could further impact the region. In addition to planned engineered infrastructure, nature-based solutions could also be applied for holistic management of floods and other effects of storm events.

Fires are a distinctive threat to nature and property and are linked to climate change-related temperature increases and droughts. Traditional regions where water scarcity affects the population and economy are in the Karst and the sub-Mediterranean part of the region. Already affected habitats and an imbalanced population pattern calls for development of joint protocols, data exchange, equipment, and capacity in the cross-border region.

In general, there is a need to demonstrate the measures that increase **the resilience** of production systems, water management and transport, and cities in line with the adaptive spatial planning, including sustainable mobility to **enhance the adaptive capacity** of the economy and society.

Energy supply and consumption

Energy efficiency and further exploitation of renewable resources are an important part of the energy transition of the programme area. The digital transformation of buildings, neighbourhoods, and cities, as well as building energy retrofits are considered in both countries through available national support for the exploitation of renewable energy sources, particularly solar and wind energy, and energy efficiency investments for public and private buildings. Local energy agencies are active and support citizens and organisations in the regions towards lower energy consumption and increased efficiency.

Wood biomass, solar, and geothermal energy have the biggest exploitation potential. Besides improving energy efficiency, self-sustainable communities are an important approach to raise awareness about reducing emissions, improving energy storage, fostering efficiency through digitalisation, and achieving efficient resource management. Energy stands high on the agenda of smart specialisation and national plans for energy and climate adaptation. In general, there is a need for the development of innovative cross-border solutions and pilot actions in the field of energy efficiency in terms of developing new models and tools.

Circular economy

The transition to a circular economy is a transformative set of behaviour and actions of producers and consumers aiming to create a circular, rather than a linear (take-make-waste) economy. Waste management in the programme area is increasingly efficient, and key industries are aware of the necessity and opportunities offered by the circular economy. Both countries have defined circular economy as part of the smart specialisation strategies and would in the future support this transformation on a systemic national level that also connects regional stakeholders and resources.

This approach generates tools for the sustainable management of resources, and in the case of the programme area its biomass potential, preserved nature, renewable energy source availability, local food production, and rich natural heritage. Enhancing the circular economy supports, e.g., green job creation, sustainable energy services, and new product development. As well, business models could be partially achieved within the development of sustainable tourism management and the green transition of organisations through pilot and demonstration actions.

Urban mobility

Urban mobility in the programme area is still heavily reliant on the use of conventionally-fuelled private cars. Only slow progress is being made in shifting towards more sustainable modes of urban mobility.

Activities in the field of sustainable mobility aim to ensure access to public transport or ensure conditions for sustainable mobility, which include walking and cycling. A network of interconnected, safe, and comfortable cycling routes and green walkable urban areas needs to be established and could be considered within climate adaptation activities and “greening” of existing cross-border pilot products, services, or solutions. To improve public passenger transport, the development of comprehensive sustainable and accessible mobility in cities must be established as some cities/municipalities have already begun to demonstrate (Zagreb, Ljubljana, Ljutomer, Murska Sobota, Piran, Umag, Novigrad, etc.). Further efforts should be made to prepare local mobility strategies (Sustainable urban mobility plans – SUMP) that take into account local needs and are supported with significant awareness-raising actions.

1.2.4: Connectivity and sustainable mobility

The area is crossed by two TEN-T corridors: the southern part of the Baltic-Adriatic corridor and the Mediterranean corridor. The Road TEN-T network in the programme area is mostly complete, while rail infrastructure is 5–6% completed in comparison to the EU average of 60%. With future allocated finances within national transport strategies, the rail network is expected to be developed more rapidly, but the majority of national financial investment belongs to the road network. In particular, rail connections in the programme area are missing, with many rail services having been cancelled in the past. At the same time, daily work commuters struggle on the border crossings due to transport congestion, tourist season peaks, and COVID-19 restrictions.

In the SI-HR programme area, road density (1.7 km/km²) is higher than the European average (1.0 km/km²). At the same time, passenger transport recorded high usage (SI 86%, HR 83%) of passenger cars and car travel in both countries above the EU average. Road coverage of the rural areas is relatively good, which in combination with the lack of efficient public transport makes the car passenger transport very attractive. The public transport in rural hilly areas, that could adjust to the specific spatial characteristics should be promoted in the border region.

There are seven national major cycling routes crossing the programme area. Two of them run along the Slovenia Croatia border. The cycling infrastructure is quite inadequate regarding cycling paths, signposting, and services. There is still a big gap in quality in comparison to more cycling-friendly European countries.

Challenges in the development of sustainable mobility solutions remain, especially in rural remote areas and those linked to tourism travels. Connectivity between remote areas between countries or bigger cities in the strictly cross-border area is the prerequisite for those villages to remain populated. Sustainable mobility should be developed to improve accessibility to health, education, and social services, especially in the peripheral areas. The demand for responsive transport with the support of digitalisation and e-mobility (e.g., mobility as a service) could be the solution for those areas. Alternative sustainable solutions like car-sharing, transport on call, arrangements with employers to enable work at home, or providing shuttles for their employees should be promoted in terms of improvement of quality and diversity of services.

1.2.5: Employment and education, social and healthcare, tourism, and culture

Labour market, education, and training

The positive trend of decreasing unemployment figures in 2018 and 2019 was discontinued in 2020 due to the Covid-19 pandemic. Even though there was a significant number of workers available at the labour market in 2020, many industries suffered from skills shortages due to shifts taking place both in society and industries. Another problem of the labour market is long-term unemployment, which is particularly high among the unemployed without secondary education, the elderly (of the age 65 and older), and the unemployed without

previous work experience. The available workforce should be trained and educated in line with labour market demands (e.g., tourism, emerging needs in line with the digital and energy transition). Cross-border cooperation between educational institutions exist and is satisfactory, but it is necessary to enable an exchange of knowledge to strengthen digital skills of teachers for improving efficiency and techniques of distance teaching.

Health and social care

Due to the COVID-19 pandemic, socially excluded groups of people have become even more excluded, stressed, and passive, which was negatively reflected on their psychophysical health. Additional capacities of social and health institutions and various social services in local communities, including the deinstitutionalisation of elderly care and people with disabilities are needed.

Health centres are accessible in the programme area, except in the narrow bordering area where locals in need are forced to travel to domestic hospitals instead of using the nearest emergency health services across the border. Administrative barriers should be tackled by improving the cooperation between the institutions and developing permanent cross-border activities (e.g., exchanging knowledge, protocols, call centres, etc.). Distance learning and working from home during the pandemic forced people to adopt less-active lifestyles accompanied by significant psychological burden, especially for children and the elderly. Mortality caused by diabetes, chronic obstructive pulmonary disease and some cancers is also on the rise. Diversification of health prevention activities (e.g., chronic diseases and obesity) should be implemented, and attractive outdoor infrastructure and activities that call for active living should be made available in rural parts of the programme area. These new challenges call for solidarity, resocialisation and healthier living in the “new normal.”

Tourism and culture

The programme area is characterised by **various types of tourism** (maritime, alpine, thermal, eco, cultural, creative, and active), thus the area is also rich with diverse competences, skills, knowledge, and experiences that could be shared among the stakeholders. Tourism is one of the pillar services sectors in the territory, however, very **unevenly spread**. In the continental part of the area, tourism has been taking off in recent years (before the 2020 crisis), and progressively better results indicate that it is on the right track.

Counties located in the northern Croatia, and Slovenian regions in the tourist area of thermal Pannonian Slovenia concentrate their tourist products on thermal springs with spas, gastronomic and enological tourism, heritage tourism, and rural tourism. The tourist area of Ljubljana and central Slovenia and Zagreb on the Croatian side, are forming their tourist offers on business and city tourism, cultural and creative tourism, and gastronomy, while Karlovačka County is focusing on green (eco), active, and sports tourism. Although the regions, counties, and municipalities recognise the local potentials for development of tourism, they were not successful enough in increasing the relevance and quality of products and services and building cross-border and multisectoral relations between stakeholders that would enable knowledge exchange, collaboration platforms, and joint learning actions. Besides seasonality, tourism in the Programme is facing new social and environmental challenges that require a mental and organisational shift towards more **responsible, resilient, and sustainable tourism**.

Social and environmental responsibility actions should be embedded and seen in businesses, local and regional strategies that support sustainable tourism, rather than mass tourism, but ultimately, the decision-makers should understand the needs and importance of sustainability and nature protection. **Awareness-raising** actions are needed to increase environmental and social responsibility of visitors, tourists, and other stakeholders in tourism, as well to support the shift towards greener, sustainable, and more responsible tourism.

The cultural institutions in the cross-border area offer different cultural programmes for disadvantaged and marginalised groups and are well adopted for the needs of people with disabilities. Still, many of restaurants and other tourist organisations are still not accessible for people with disabilities. There is a need to increase the responsibility of stakeholders in tourism and culture for adjusting organisations to foster inclusiveness and equality by improving accessibility of tourism infrastructure, products, and services.

Pilot actions and certification will support upgrade and development of innovative green touristic and cultural services and products, and foster the transition towards green and sustainable tourism.

Since sustainable tourism is a fast-growing trend, it is expected that the interest of tourists for nature-based tourism will increase in the future which will contribute to better resilience and creating businesses and jobs in tourism. In the development of sustainable products and services, local identity and the growing demand for **active tourism, the tourism of emotions, slow tourism, tourism of experiences, and stories should be considered**. Development of new cross-border services, products, and the overall greening of tourism in the Programme area requires **new skills and cross-border multisectoral connections** (e.g., connecting tourism with agriculture, creative industries, fisheries, etc.), **therefore, new collaboration and learning mechanisms are needed**. **Mutual learning and mentoring** are needed to enhance capacities of businesses and public organisations in the most efficient manner, as well as joint actions for supporting synergies and cross-sectoral networks.

The cross-border area lacks cross-border mobility connections for tourists and visitors, and so **new vehicle-sharing mechanisms, multi modal traveling possibilities (bike, rail, boat), and “last-mile solutions” should be applied in sustainable tourism products**.

COVID-19 brought new challenges and restrictions, but also **opportunities for increasing competitiveness**, if tourist's emerging needs are carefully observed and considered. “COVID tourism” opportunities include the development of **outdoor products and services, efficient safety standards and protocols, and using modern technologies for cultural interpretation, information sharing, and ensuring digital attractiveness** and visibility of COVID-adapted destinations. **Digitalisation** is changing the way people work, live, and travel, but there are still many organisations in the programme area that are using conventional approaches for communication, information-sharing, the presentation of tourist and cultural offers, valorisation and interpretation of cultural and natural heritage, outdated booking systems, etc. Although the requirements for improving digital infrastructure and digital skills are expensive, continuous, and are increasing with the time as technology develops, the stakeholders must stay current in order to respond to the emerging demands of tourists and visitors. Digitalisation is an important part of tourism ecosystem and important asset for greening of tourism in the programme area.

The cultural offer of the area includes a programme organised by various publicly-funded institutions, private institutions, and associations (independent cultural scene), but **cultural interaction in the programme area and across the borders is currently set to a minimum due the COVID restrictions**. The programme should offer opportunities **for re-connecting people and fostering cultural interactions**, learning about Slovenian and Croatian culture and languages. **Cultural and creative industries** and social innovators play a great role in enhancing resilience of tourism, contributing to job creation and re-connecting people across the border by offering joint handicraft projects, events, and joint learning possibilities.

There are **eight UNESCO world heritage sites** in the programme area, and there are **plenty other tangible and intangible cultural assets** on both sides of the border. The programme area is abundant in **intangible cultural heritage** that includes various forms and phenomena of spiritual creativity that are transmitted by tradition or

otherwise: language, dialects, speech and toponymy, oral literature of all kinds, folklore in music, dance, tradition, games, rituals, customs, as well as other traditional folk values, and traditional arts and crafts.

However, to preserve the tradition, it must be passed on by the people who maintain and upgrade it. Often, these skills require long-term training, and tourist interpretation of cultural heritage is a good way toward sustainability. **Despite the exceptional abundance of these natural, historical, and cultural attractions that foster local authenticity, only a small number of them have been valorised and included in the overall destination offer.** Modern technologies should be a part of heritage interpretation.

Creativity in tourism and cultural and creative industries should be supported as a part of diversification of tourism offer and enriching urban and rural spaces to ensure more comfortable and interesting experience for tourists and local inhabitants. Diversification of services in line with emerging needs of tourists/visitors and straightening capacities of stakeholders will contribute towards building more resilient tourism in the Programme area.

Challenges to be answered includes a need for integrated sustainable approach to destination management also on cross-border level, need for education in integrated sustainable destination management, need for planning (action plans development) for integrated sustainable destination management including remote and inaccessible micro destinations.

1.2.6: Sustainable and integrated development

Integrated territorial development needs are supposed to be fostered by **local multi-sectoral strategies developed** jointly via CLLD (community led local development) and ITI (integrated territorial investments) mechanisms for specific cross-border functional areas. There are no functional areas having such strategies on the Slovenian-Croatian border (except for Pannon EGTC established for improving cross-border cooperation along the Croatian-Slovenian-Hungarian border). However, the local stakeholders are aware of the advantages of sustainable and inclusive development that can be promoted by territorial multisectoral strategies and establishment of EGTCs. On the local level, Local Action Groups (LAGs) could be the initiators of potential projects within the Interreg Programme SI-HR.

1.2.7: Governance and cooperation

The area is governed at three levels in the Croatian part (national, regional, and local levels), and at two levels in the Slovenian part (national and local levels). No regional level of government exists in Slovenia, which poses challenges in cross-border cooperation.

There are significant dividing effects of the border caused by administrative and legal obstacles, such as the gap in collecting the statistical data at the NUTS3 level for evidence-based planning of future efficient cooperation of administrative units (regions, counties). With the support of efficient public administration, some of the challenges that are being the main reason for depopulation of the border area could be efficiently addressed. Cross-border cooperation of stakeholders could make a progress in accessibility and quality of the services in the areas of health care, social inclusiveness, and welfare and energy efficiency in the border region. Multisectoral and multi-level knowledge exchange would make it easier to understand the local problems and needs. Innovative cross-border solutions and upgrading cross-border structures is needed to contribute in solving some of the main challenges of the area (deinstitutionalisation of elderly care, lack of public transport possibilities, chronic diseases, etc.).

As a result of many historical and contemporary factors including the Covid-19 pandemic, support for collaboration among the inhabitants is needed in order to improve relationships, understanding, and trust between people across the border.

In the Interreg programmes, the Policy Objectives PO2 “**A Greener Europe**” and PO4 “**A More Social Europe**” are obligatory according to the regulation. The following specific objectives were selected for support within the Interreg Programme Slovenia-Croatia 2021–27 and are therefore taken into consideration from Chapter 1.2.8 onwards:

- The Policy Objectives “**A Greener Europe**” (with **Specific Objective 2.4** promotes climate change adaptation and disaster risk prevention and disaster resilience, taking into account ecosystem-based approaches, and **Specific Objective 2.7** that enhances the protection and preservation of nature, biodiversity, and green infrastructure, including in urban areas, and reducing all forms of pollution);
- “**A More Social Europe**” (with **Specific Objective 4.6** enhances the role of culture and sustainable tourism in economic development, social inclusion, and social innovation);
- Interreg Specific Objective “**A Better Cooperation Governance**” (with (ii) **enhances efficient public administration** by promoting legal and administrative cooperation and cooperation between citizens, civil society actors, and institutions, in particular, with a view to resolving legal and other obstacles in border regions, and (iii) **builds up mutual trust**, in particular by encouraging people-to-people actions).

1.2.8: Lessons learnt

*Lessons learnt **will be added in the next version of the IP.***

1.2.9: Correlation with macro-regional strategies

In the case of the correlation with macro regional strategies, only the thematic fields of the selected Specific Objectives of Interreg Programme 2021-2027 are assessed.

PO 2 –A Greener Europe

Concerning the preservation of biodiversity, landscapes, and natural assets – and the effective management of Natura 2000 sites – a very high synergy can be observed with the EUSDR (EU Strategy for the Danube Region), where Pillar 2 is entirely dedicated to the protection of the environment, including PA4, PA5, and PA6 overall aims to improve the quality of water, air, and soils, reduce environmental risks, and supports good management of natural assets, biodiversity and landscapes. ~~quality of air and soils.~~

EUSAIR (EU Strategy for the Adriatic and Ionian Region) also includes environmental protection with the aims to contribute to the goals of the EU Biodiversity Strategy for 2030, and to improve water quality as one of four key intervention areas. EUSAIR also indirectly supports climate change adaptation provision measures with actions for interdisciplinary coordinated spatial planning for the maritime area under Pillar 1 (“Blue Growth”).

PO 4 – A more Social Europe

The proposed specific objective (“Enhancing the role of culture and sustainable tourism in economic development, social inclusion, and social innovation”) in the Interreg programme Slovenia-Croatia is aiming for behaviour change for enhancing the sustainability of tourism and development, and upgrading joint tourism products and services. Both EUSDR and EUSAIR strategies put significant focus on the development of sustainable tourism assets. EUSDR deals with tourism in PA3 (“To promote culture and tourism, people to people contacts”) of Pillar 1 (“Connecting the DB region”). The proposed actions of the Interreg Programme Slovenia-Croatia

provide valuable contributions to most actions of this PA, via promoting sustainable tourism, valorisation of cultural heritage, cultural activities, and tourists' inclusion.

Pillar 4 of the EUSAIR is entirely dedicated to sustainable tourism under Topic 1 ("Diversified Tourism Offer"), especially Action 5 (focused on the establishment of sustainable and thematic tourist routes (cultural routes)), Action 6 (fostering the cultural heritage by working together with the culture sector), and Actions 7–8 (improving tourism products and services and their accessibility and inclusiveness of tourists). EUSAIR also supports actions under Topic 2 of the pillar ("Sustainable and Responsible Tourism Management"), via measures of creating the network of sustainable tourism businesses and building a more sustainable and responsible tourism sector (Action 7).

Interreg Specific Objective 1 – A Better Cooperation Governance

Institutional cooperation and governance are cross-cutting areas for both related macro-regional strategies (EUSDR and EUSAIR). EUSDR has a dedicated PA focusing on stepping up institutional capacity and cooperation between macro-regional stakeholders (PA10 under Pillar 4 entitled "Strengthening the Region"). Under Pillar 3 entitled "Building Prosperity in the Danube Region," PA 9 is dedicated to investment in people and skills – which is aligned with proposed activities as it is the development of cooperation and learning networks between public administration and stakeholders.

EUSAIR also supports actions for removing the barriers for cross-border investments in Pillar 2 ("Connecting the Region"), and is as such aligned with general activities proposed in the Interreg Programme Slovenia-Croatia to overcome legal and administrative obstacles to enable cross-border cooperation.

1.2.10. Complementarities and synergies with other funding programmes and principles (will be added in the next version of the IP)

To be added in the next version of the IP (complementarities and synergies with mainstream programmes in SI and HR in terms of content and co-ordination mechanisms)

1.2.11. Programme vision, mission, and horizontal principles

The Interreg Programme Slovenia-Croatia aims at achieving a preserved, resilient, and connected cross-border region where sustainable development is recognised and used as a main tool in reaching economic viability, safety, biodiversity protections, and social well-being of all inhabitants. The Programme envisages mutual learning and joint actions leading to a change in all its priorities, primarily to re-connect across the border, to understand the current joint needs and threats of a rapidly changing reality, and to work together to improve resilience and adaptability of people, organisations, and communities, assisting the programme area in becoming more green and digital, and thus fit for the future.

The green transformation supported by the Programme aims at enhancing the understanding and environmental responsibility of all stakeholders on environmental threats, climate change adaptation, and habitat resilience.

In its intention to protect the environment and biodiversity, the Programme will continue to require implementation of joint actions by respecting sustainable development principles, but in addition, the Programme suggests intensive "greening" of tourism in the cross-border area by supporting joint actions and solutions with a minimum impact on the environment (**green tourism**). Besides protecting nature as the most precious asset, the Programme envisions nourishing cultural and social diversities to maximise potentials for learning and growth, as well as preserving uniqueness and identities for future generations. The **sustainability, responsibility, and resilience** of all stakeholders in culture and tourism will be improved by **encouraging cross-border interaction**, improving the capacities of stakeholders for understanding not just sustainable tourism, but

also the demands of local residents and modern visitors, cultural heritage, and cultural landscapes, and for implementing new types of tourism based on environmentally-friendly, inclusive, and socially responsible actions.

To support the **efficiency and cooperation** of the public authorities, institutions, communities, and people, the Programme aims at overcoming legal and administrative obstacles, capacity-building, and by supporting **participative management, encouraging cooperation** between all stakeholders, as well as supporting volunteerism, active citizenship, cross-border knowledge exchange, and digitalisation. Collaboration among inhabitants is foreseen in the framework of “People-to-people” actions, aiming at improving relationships, understanding, and trust between people across the border. Such small actions will **inspire and encourage people to re-connect**.

All of the Programme’s actions respect the horizontal principles of **the Charter of Fundamental Rights of the European Union, gender equality, non-discrimination including accessibility, sustainable development including UN Sustainable Development Goals and “do no significant harm” principle**. Activities aimed at increasing the social and environmental responsibility of all stakeholders are given special attention, which will have a long-term impact that is positive for future generations. Additionally, the Programme supports social innovation and social tourism by fostering equality and equity among stakeholders and individuals.

The Programme contributes to the European Green Deal targets in terms of environmental sustainability by promoting climate change adaptation and disaster risk prevention, as it faces the unavoidable impacts of climate change. Apart from climate change, the program seeks to eliminate the negative impacts of humans on the environment by conserving biodiversity and halting the degradation of ecosystem services through enhanced protection and preservation of nature, biodiversity, and green infrastructure, as well as reducing all forms of pollution in accordance with the EU Biodiversity Strategy for 2030 as a central element of the European Green Deal.

1.3 Justification for the selection of policy objectives and the Interreg-specific objectives

Reference: point (c) of Article 17(3)

Table 1: Justification for selection of policy objectives and the Interreg-specific objectives

Selected policy objective or selected Interreg-specific objective	Selected specific objective	Priority	Justification for selection
PO2 – A greener, low-carbon transitioning towards a net zero carbon economy and resilient Europe by promoting clean and fair energy transition, green and blue investment, the circular economy, climate change mitigation and adaptation, risk prevention and management, and sustainable urban mobility	(iv) promoting climate change adaptation and disaster risk prevention and disaster resilience, taking into account ecosystem-based approaches	Green and adaptive region	<p>The Programme area is vulnerable to climate change effects which are already visible. Trends are showing that in the future, the area can expect higher average temperatures and irregular precipitation patterns, followed by possibly extreme storm events and floods, but also droughts. In contrast, vast green and blue areas of the territory offer the potential to support adaptation solutions.</p> <p>Since biogeographical as well as urbanised areas extend beyond borders the cross-border cooperation is a key response to climate threats. Joint planning and actions can serve not only as a tool to cope with the new situation, but also as an opportunity for a stronger connection between the people and stakeholders on both sides of the border.</p> <p>Adaptation to climate change is a dynamic process and requires the inclusion of many stakeholders and the integration of several sectors. It is therefore relevant that better resilience and adaptation to climate change should be strived for in all future plans, especially in spatial plans and other acts on the local and regional levels. The awareness on possible climate-related effects and solutions should be improved in the entire cross-border area. The threats in the territory are shared, hence the increased cooperation of municipalities and regions is mandatory.</p> <p>One of the more important activities in the cross-border area is development, co-ordination, joint trainings, and unified equipment of disaster response units and organisations that are to be developed in both countries and used in cross-border response to the main threats. They are not only climate-related, but also area-specific (earthquakes, environmental accidents). The response provided must be relevant to the cross-border area and has to be coordinated</p>

			<p>through joint plans and protocols aligned with responsible authorities.</p> <p>The priority will be implemented in the form of grants as this is the most suitable financial form taken into account the character of this priority, the nature of activities and the financial scale of this specific objective.</p>
<p>PO2 – A greener, low-carbon transitioning towards a net zero carbon economy and resilient Europe by promoting clean and fair energy transition, green and blue investment, the circular economy, climate change mitigation and adaptation, risk prevention and management, and sustainable urban mobility</p>	<p>(vii) Enhancing protection and preservation of nature, biodiversity, and green infrastructure, including in urban areas, and reducing all forms of pollution</p>	<p>Green and adaptive region</p>	<p>The main characteristics of the cross-border area are its rich nature and biodiversity demonstrated in one of the highest shares of Natura 2000 in the EU, which covers almost 40% of the cross-border area. Several other protected areas of regional and local importance are present. However, these areas include a high share of habitats and species facing poor or even bad conservation status, due to habitat loss and fragmentation, but also invasive alien species, pollution, urbanisation, and climate change. Most affected habitats of the area are freshwater habitats and grasslands.</p> <p>Habitat and species are not limited by the border. The effort for the preservation status and their environment improvement can be effective only by joining cooperation from both sides of the border. When faced with threats, the cross-border coordinated response of stakeholders from different backgrounds can lead to successful preservation actions and can bring long-lasting cooperation, particularly in mitigation of threats to communities of species that support important ecosystem services in Natura 2000 and other protected areas.</p> <p>Considering the abundance of natural landscapes in the programme area, the polycentric position of small settlements and towns, the connection between urban and rural areas, and the promotion and pilot introduction of green infrastructure can bring additional value to conservation efforts and can lead to multiplied effects on habitats, species, and people. Connecting stakeholders from different levels and sectors from both sides of the border can deliver better and connected nature-based solutions that can serve as a pollution mitigation, improving habitat connectivity, or climate change adaptation measures of the whole programme area and beyond.</p> <p>The priority will be implemented in the form of grants as this is the most suitable financial form taken into consideration the character of this priority, the nature of activities and the financial scale of this specific objective.</p>

<p>PO4 - A more social and inclusive Europe implementing the European Pillar of Social Rights</p>	<p>(vi) enhancing the role of culture and sustainable tourism in economic development, social inclusion, and social innovation</p>	<p>Resilient and sustainable region</p>	<p>Tourism in the region is one of the major economic sectors in the programme area, but it is unevenly spread, seasonally imbalanced, vulnerable to climate change effects, and it has been strongly affected by the Covid-19 pandemic.</p> <p>These challenges call for cross-border efforts to create synergies for the recovery of cultural and tourism stakeholders in the programme area. Stronger cross-border linkages and mutual learning opportunities can result in the enhanced capacities of stakeholders, innovative tourism services, stronger common local cultural identity, common promotional opportunities, and better resilience for a future global crisis. Economic recovery could be tackled by increasing the quality of cross-border products and services, entering standardisation schemes and modernizing tourism and cultural offer in accordance to emerging needs of tourists and visitors. The creative industries could contribute to the quality of tourism by supporting the local cultural elements often shared between people on both sides of the border, as well as make destinations and their contents more viable and compelling. Diversifying and improving cross-border tourism would combat seasonality and create jobs in culture, agritourism, gastrotourism, and other markets directly related to tourism.</p> <p>The development of internationally comparable and unified methodological research framework is needed in order to develop joint cross-border sustainable tourism products, services, and destination management. Global best practices should be adapted to smart, integrated, sustainable, regenerative, and resilient destination management solutions. Behaviour change for enhancing environmental and social responsibility through collaborative learning and awareness-raising of tourists and all stakeholders in tourism, culture, and creative industries can facilitate recovery after the COVID-19 pandemic.</p> <p>The priority will be implemented in the form of grants, as this is the most suitable financial form taken into account the character of this priority, the nature of activities, and the financial scale of this specific objective.</p>
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<p>ISO1 - A better cooperation governance</p>	<p>(ii) enhance efficient public administration by promoting legal and administrative cooperation and cooperation between citizens, civil society actors, and institutions, in particular, with a view to resolving legal and other obstacles in border regions</p>	<p>An accessible and connected region</p>	<p>In spite of similar administration and governmental structures in both countries, the legal and administrative barriers are the most recognised type of obstacle for cross-border cooperation in the programme area. Support of public administration to address those barriers and connect the stakeholders in the most relevant thematic fields in the programme area could significantly improve the quality of people's lives and prevent depopulation.</p> <p>An aging society, together with the Covid-19 pandemic brings new health and social needs that require urgent attention. The elderly and people with disabilities are the most socially excluded groups, and so health, social, and complemented services should become accessible in the local communities, even when located across the border. Accessibility in the programme area is a challenge on its own, especially in peripheral rural border areas, but as a result of differences in public transport systems on both sides of the border also in populated urban areas. Apart from the improved availability of services, tackling this issue in a cross-border manner would have multiplied effects on various field such as improved connectedness between people and a positive outcome on the local economy, health, and environment. Addressing energy poverty in remote areas and finding innovative solutions in energy efficiency that takes into account separate national energy systems would additionally contribute to green and a just transition of the cross-border area.</p> <p>Rapidly changing conditions of development in the cross-border area increase the urgency to implement development approaches that are place-based, participatory, digital, sustainable, and inclusive. A cross-border approach would make the strongest impact in the fields of health-care and healthy living, social inclusiveness and welfare, accessibility in terms of the possibility of reaching destinations or activities by all groups of people, and energy efficiency.</p> <p>The priority will be implemented in the form of grants as this is the most suitable financial form taken into account the character of this priority, the nature of activities, and the financial scale of this specific objective.</p>
<p>ISO1 - A better cooperation governance</p>	<p>(iii) build up mutual trust, in particular by encouraging people-to-people actions</p>	<p>An accessible and connected region</p>	<p>People in the programme area have been strongly connected with each other in the times where there was no border between the countries enabling everyday family, business, and friendship contacts. Due to the Schengen border and the COVID-19 pandemic, people living in remote areas have become even more isolated and socially excluded.</p>

			<p>The motivation and will for people-to-people cooperation is highly emphasized among the elderly, as well as cultural and sport associations.</p> <p>Cross-border awareness-raising and learning actions, joint events, and new partnerships across the border could build trust, personal responsibility for better future, and foster positive mind-sets.</p> <p>The priority will be implemented in the form of grants (limited financial volume) as this is the most suitable financial form taken into account the character of this priority, the nature of activities, and the financial scale of this specific objective.</p>
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2. PRIORITIES

2.1 Priority 1 – A green and adaptive region

Reference: points (d) and (e) of Article 17(3)

2.1.1 Specific objective 1.1 – Promoting climate change adaptation, disaster risk prevention, and resilience, from an ecosystem-based approach

Reference: point (e) of Article 17(3)

2.1.1.1 Related types of action, and their expected contribution to those specific objectives and macro-regional and sea-basis strategies

Reference: point (e)(i) of Article 17(3), point (c)(ii) of Article 17(9)

Text field [6386/7000]

The aim of this specific objective is to enhance the preparedness of local communities and responsiveness of rescue response units by joint trainings and unified equipment, the establishment of joint protocols (concrete and comprehensive plans), and co-ordination mechanisms, so that units from both countries will be able to jointly respond to the same disaster and adapt to different climate change-related and other shared risks along the entire cross-border area, including the capacity building of different target groups to protect against shared risks. The activities must be aligned with responsible authorities for provision and co-ordination of protection, rescue, and relief in case of natural and other disasters from both countries.

Additional support will be provided to local communities in the cross-border territories by identification and increasing awareness on required responsiveness and solutions for effective climate adaptation needs. Activities will boost joint cross-border cooperation on multidisciplinary climate change adaptation measures for an integrated approach towards climate adaptation measures.

Guiding principles:

- Cross-border communication and cooperation for climate adaptation, disaster risk prevention, and biodiversity protection,
- Stimulating the application of nature-based solutions wherever possible, above hard or grey infrastructure,
- Enhancing the resilience of people, property, and natural environment to climate change and disasters,
- Creating sustainable joint risk management partnerships for the cross-border territory,
- Supporting interdisciplinary approach and holistic planning in development of climate adaptation and disaster risk prevention action plans and solutions,
- Enhancing participatory process for delivery of holistic and multi-beneficial solutions for habitats and species.

Types of action 1: Strengthening of risk preparedness and response capacities in the cross-border area

Indicative list of activities:

- Cross-border exchange and harmonisation of data, risk mapping, establishment of joint protocols, and information flows on the cross-border level;

- Development and enhancement of cooperation of disaster response units and organisations, including rescue plans, protocols, and co-ordination mechanisms of civil protection to prepare and respond to climate change-related hazards and other risks in the cross-border area.
- Development and enhancement of early warning and response systems with efficient data and information exchange between the national, regional, and the local levels; awareness-raising and education of inhabitants on climate risk adaptation on how to act during different climate change-related and other disasters;
- Development of joint cross-border trainings and equipping of disaster response units and organisations for different types of hazard scenarios define for the expected area covered (e.g., fires, frost, floods, droughts, storms, earthquakes, and other related extreme events); sharing knowledge and good practices on climate adaptation for resilience of society and infrastructure;
- Supporting cross-border capacity building, establishment of cross border tools for the target groups in the cross-border area (particularly youth and children) for protection against shared threats (promoting community assistance, reaction in case of disasters, digital tools for natural hazard observations in schools, etc.).

Types of action 2: Increasing the resilience to climate-change effects in the programme area

Indicative list of activities:

- Preparing and coordinating cross-sectoral, integrated, cross-border climate adaptation action plans for neighbouring municipalities/regions/territorial units (aligned with the national climate plans) and their implementation on the regional level (e.g., SECAP - Sustainable Energy and Climate Action Plan) for anticipating the adverse effects of climate change on key sectors and taking appropriate activities to prevent/minimise damage they can cause, or taking advantage of opportunities that may arise;
- Pilot and/or demonstration activities focused on strengthening the resilience of the cross-border area (e.g., digital solutions for selected sectors for different problem areas and users, accompanied by small scale investments etc);
- Supporting the process of elaboration of inclusive (interdisciplinary) cross-border spatial planning background documents (aligned with national strategies) and expert bases for local adaptation plans, responding to identified climate threats;
- Supporting capacity building for sustainable implementation of defined action plans on regional/local level. Pilot and/or demonstrations activities developed must benefit the target groups in the cross-border area;
- Introduction and development of nature-based solutions for integrated water management by considering ecosystem restoration, natural water retention measures and other green (or blue) infrastructure measures that reduce flood risk threats and have a direct benefit for climate change adaptation and risk prevention.

Expected results

- Improved preparedness and responsiveness of local communities and civil protection units,
- Increased capacity and responsibility of stakeholders and ensured understanding of climate related threats, needs, and necessary measures for climate change adaptation,
- Developed pilot and/or demonstration solution for community climate adaptation in the cross-border area,
- Enhanced cross-border cooperation of response units, co-ordination of warning and response systems,
- Enhanced capacities for climate resilient spatial planning and solution integration in the cross-border area,

- Enhanced cooperation and delivery of cross-border climate action plans for increased community adaptation and resilience,
- Increased knowledge and application of nature-based solutions for delivery of multipurpose effects.

Expected contribution to macro-regional strategies

Supported actions within this priority are in line with the EU Strategy for the Danube Region (EUSDR) where climate change adaptation is addressed through resource sustainability and environmental risks management, particularly water related hazards. Risk prevention and disaster resilience are shared areas of proposed activities. The Sava Commission is a relevant joint stakeholder for EUSRD, as well as present cross-border program in this respect.

2.1.1.2 Indicators

Reference: point (e)(ii) of Article 17(3), point (c)(iii) of Article 17(9)

Table 2: Output indicators SO 2.4

Priority	Specific objective	ID [5]	Indicator	Measurement unit [255]	Milestone (2024) [200]	Final target (2029) [200]
1	SO 2.4	RCO87	Organisations cooperating across borders	organisation	0	30
1	SO 2.4	RCO84	Pilot actions developed jointly and implemented in projects	pilot action	0	10
1	SO 2.4	RCO83	Strategies or action plans jointly developed	strategy or action plan	0	7

Table 3: Result indicator SO 2.4

Priority	Specific objective	ID	Indicator	Measurement unit	Baseline	Reference year	Final target (2029)	Source of data	Comments
1	SO 2.4	RCR84	Organisations cooperating across borders after project completion	organisation			24	JEMS Joint Electronic Monitoring System	
1	SO 2.4	RCR104	Solutions taken up or up-scaled by organisations	solution			3	JEMS Joint Electronic Monitoring System	

1	SO 2.4	RCR79	Joint strategies and action plans taken up by organisations	joint strategy/action plan			3	JEMS Joint Electronic Monitoring System	
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2.1.1.3 The main target groups

Reference: point (e)(iii) of Article 17(3), point (c)(iv) of Article 17(9))

Target groups of the supported actions are organisations and individuals that will be involved or positively affected by the actions, including:

- National, regional, and local public authorities,
- Higher education and research institutions,
- Regional or local development agencies,
- Interest groups including NGOs and citizens' associations (e.g., public relief organisations, civil protection bodies and emergency services units)
- Schools/education and training centres,
- Sectoral agencies (e.g., energy agencies, national institutes for nature preservation),
- Infrastructure and (public) service provider,
- Other public organisations (e.g., associations of municipalities),
- Local population.

2.1.2 Specific objective 1.2 – Enhancing protection and preservation of nature, biodiversity, and green infrastructure, including in urban areas, and reducing all forms of pollution

Reference: point (e) of Article 17(3)

2.1.2.1 Related types of action, and their expected contribution to those specific objectives, and to macro-regional and sea-basis strategies

Reference: point (e)(i) of Article 17(3), point (c)(ii) of Article 17(9)

Text field [5693/7000]

The aim of the specific objective is to enhance, develop, or introduce green infrastructure as strategically planned network of natural and semi-natural areas with other environmental features designed and managed to deliver a wide range of ecosystem services, particularly addressing the biodiversity loss as a key environmental threat in the programme area. Cross-border cooperation for improved protection, restoration, and management of the environment will be boosted (incl. Natura 2000 and other protected areas and areas of ecological importance). Actions will be focused to mitigation of impacting threats (e.g., pollution, climate change, invasive species, biodiversity loss, habitat fragmentation) and good cross-border landscape management as the key to improving biodiversity in the programme area.

Types of action 1: Strategically planned green infrastructure for provision of environmental and socio-economic benefits

Indicative list of activities:

- Enhancing cross-border **cooperation and knowledge exchange for inclusive and holistic spatial planning** by fostering participative process, for integration of **green infrastructure on a regional scale**, relying on (but not limiting to) Natura 2000 network as its backbone, aiming to support habitat connectivity, prevent degradation and support delivery of ecosystem services;
- Supporting cross-border pilot activities for introducing and managing **green infrastructure, and enhancing and raising awareness on provision of multiple ecosystem services** in the cross-border area (e.g., establishment of pilot green infrastructure, promotion of environmental education, sustainable resource management, etc).

Types of action 2: Improved protection and preservation of endangered habitats, species, and landscapes in the programme area

Indicative list of activities:

- a) Sustainable joint **cross-border actions for better management of natural areas for improving the conservation status** of species and habitat types in poor or declining condition (e.g., wetlands, grasslands, etc. also considering the underground karstic habitats).

Actions shall include:

- cross-border **knowledge exchange and co-ordination** of relevant stakeholders for advancement of nature protection efforts (experience of mitigating identified joined threats),
 - **cross-border pilot actions to demonstrate possible solutions** (e.g., cross-border management plans of visiting regimes, cross-border interpretation solutions, cross-border innovative models for results-based innovation in environment protection, etc.),
 - **engagement and education of citizens and local organisations from different sectors** that impact behaviour and improve practices that cause negative effects on habitats and species in the cross-border area.
- b) Joint actions for planning and managing of natural landscapes across border (e.g. border river corridors, forests, other integrated biodiversity areas) aiming to provide a cross-border collaboration and exchange platform for preservation and development of the habitats quality and landscape identity and achieve high awareness on natural and semi-natural heritage value of the cross-border territory addressed, particularly involving (but not limiting to) Natura 2000 and other protected areas.
 - c) Cross-border actions to improve protection, management, and implementation of joint measures **against invasive species** (e.g., cross-border relevant small-scale clean-up), including data gathering and exchange, demonstration on best preventive practices, and further awareness-raising actions for sustainability of cross-border cooperation. Activities to be focused on Natura 2000 and other areas of ecological importance.
 - d) Coordinated cross-border actions for **protection of the threatened communities within ecosystems that support ecosystem services** in the programme area (e.g., pollinators, large carnivores and other, having special role in the community of species). Activities shall address all integrated aspects (cross-border data

gathering and processing, pilot implementation of identified solutions, awareness-raising, enhancing sustainability of cross-border actions). Activities to be focused on Natura 2000 and other areas of ecological importance.

Results:

- Identified opportunities and demonstrations of green infrastructure for multipurpose benefits
- Enhanced preservation of habitats and species, mitigated biodiversity loss
- Enhanced cooperation for management of protected areas in the cross-border area and cross-border natural landscapes
- Developed solutions for improving conservation status of habitats and species in the cross-border area
- Increased awareness, cooperation and exploration of green infrastructure in the cross-border area and enhanced ecosystem services
- Enhanced sustainable nature resource management
- Reduced negative impacts on habitats and species, particularly in protected areas
- Enhanced awareness and innovative solutions for nature interpretation and protection.

Expected contribution to macro-regional strategies

Supported actions within this priority are in line with EUSDR where Pillar 2 is dedicated to protecting the environment in the Danube region. The focus of the pillar is on restoring and maintaining the water environments, managing environmental risks, and preserving biodiversity, landscapes, air, and soils.

Implemented actions will benefit the targets set under the EU Strategy for the Adriatic-Ionian Region (EUSAIR), particularly in terms of improving the environmental and ecological status of the coastal environment.

Joint efforts of mitigating biodiversity loss and degradation of ecosystem services is equally important for both strategies and the present cross-border program.

2.1.2.2 Indicators

Reference: Article 17(4)(e)(ii), Article 17(9)(c)(iii)

Table 4: Output indicators SO 2.7

Priority	Specific objective	ID [5]	Indicator	Measurement unit [255]	Milestone (2024) [200]	Final target (2029) [200]
1	SO 2.7	RCO87	Organisations cooperating across borders	organisation	0	15
1	SO 2.7	RCO84	Pilot actions developed jointly and implemented in projects	pilot actions	0	5
1	SO 2.7	RCO83	Strategies or action plans jointly developed	strategy or action plan	0	3

Table 5: Result indicator SO 2.7

Priority	Specific objective	ID	Indicator	Measurement unit	Baseline	Reference year	Final target (2029)	Source of data	Comments
1	SO 2.7	RCR84	Organisations cooperating across borders after project completion	organisation	0	2021	12	JEMS Joint Electronic Monitoring System	
1	SO 2.7	RCR104	Solutions taken up or up-scaled by organisations	solution	0	2021	1	JEMS Joint Electronic Monitoring System	
1	SO 2.7	RCR79	Joint strategies and action plans taken up by organisations	joint strategy/action plan	0	2021	1	JEMS Joint Electronic Monitoring System	

2.1.2.3 The main target groups

Reference: point (e)(iii) of Article 17(3), point (c)(iv) of Article 17(9)

Text field [482/7000]

Target groups of the supported actions are organisations and individuals that will be involved or positively affected by the actions, including:

- National, regional, and local public authorities,
- Higher education and research institutions,
- Regional or local development agencies,
- Interest groups including NGOs and citizens' associations,
- Schools/education and training centres,
- Sectoral agencies (e.g., environmental agencies, forestry organisations),
- Infrastructure and (public) service providers,
- Other public organisations (e.g., associations of municipalities, nature parks),
- Local population (e.g., local communities, the owners of the land and farmers in Natura 2000 and other protected areas)

2.1.3 Indication of the specific territories targeted, including the planned use of ITI, CLLD, or other territorial tools

Reference: Article point (e)(iv) of 17(3))

Not applicable.

2.1.4 Planned use of financial instruments

Reference: Article 17(4)(e)(v)

Not applicable.

2.1.5 Indicative breakdown of the EU programme resources by type of intervention

Reference: Article 17(4)(e)(vi), Article 17(9)(c)(v)

Table 6: Dimension1 - intervention field

Priority no	Fund	Specific objective	Code	Amount (EUR)

Table 7: Dimension 2 - form of financing

Priority no	Fund	Specific objective	Code	Amount (EUR)

Table 8: Dimension 3 – territorial delivery mechanism and territorial focus

Priority No	Fund	Specific objective	Code	Amount (EUR)

2.2 Priority 2 – Resilient and sustainable region

Reference: point (d) of Article 17(3)

2.2.1 Specific objective 2.1 – Enhancing the role of culture and sustainable tourism in economic development, social inclusion, and social innovation

Reference: point (e) of Article 17(3)

2.2.1.1 Related types of action, and their expected contribution to those specific objectives, and to macro-regional and sea-basis strategies

Reference: point (e)(i) of Article 17(3), point (c)(ii) of Article 17(9)

Text field [6948/7000]

The aim of the specific objective to facilitate the recovery of tourism and culture in the Programme area by greening of tourism, **supporting shift from quantity towards quality, increasing diversify cultural tourism products, and supporting cultural tourism entrepreneurship and innovation**. Special attention will be given to rural border areas to unlock their hidden potentials and abilities to offer demand-driven products and services, while conserving their cultural uniqueness and protecting the natural environment. All the actions supported by this priority will contribute to strengthening communities, increasing competitiveness, and job creation in the Programme area.

Guiding principles:

- respecting and preserving **culture, nature, biodiversity, and the health** of inhabitants in every single action we take,
- fostering **environmental and societal change** of tourism stakeholders and visitors,
- facilitating **slow tourism** by increasing the quality of fewer and more **meaningful experiences** by fostering sustainable mobility solutions, outdoor activities, organic food, and eco-oenological experiences, using local products, learning through interactive experience-based activities and implementing similar actions,
- adaptation of tourism system to climate change and greening of tourism products and services,
- facilitating **cross-sectorial job creation** and economic recovery of tourism, culture and creative industries.

Types of action 1: Supporting sustainable tourism and green transition of public and private organisations through pilot and demonstration actions, collaborative learning, and awareness-raising of tourists and all stakeholders in tourism, and culture

Indicative list of activities:

- development of **joint pilot and demonstration actions** to support a **green transition** of public and private stakeholders in tourism and culture (e.g., enhancing cross-border tourism products and services for entering green certification schemes, actions that promote and implement circular economy);
- **development of new or “greening” of existing cross-border products, services, or solutions** that contribute to the sustainability and accessibility of tourism products and service;
- **cross-border awareness-raising actions to increase environmental and social responsibility** of stakeholders in tourism and culture, tourists, and visitors;

- joint **cross-border collaboration platforms and joint learning actions** (e.g., cross-border study visits, cross-border mentoring, cross-border exchange programmes, cross-border job shadowing programmes for **supporting environmentally and socially responsible** tourism, culture, and creative industries);
- joint **cross-border trainings** of public and private organisations for **integrated sustainable destinations management by enhancing knowledge and skills supporting transition to resilient tourism destinations** and **enhancing digital skills and supporting transition to circular business models** in tourism, culture, and creative industries (incl. heritage interpretation);

Types of action 2: Enhancing resilience and recovery of tourism and culture by development and upgrade of joint cross-border tourism products and services

Indicative list of activities:

- **increasing diversity of cross-border tourism in accordance with newly arising COVID-19 circumstances**, other market disturbances and special types of tourism corresponding to the local or historical identity in rural communities (e.g., outdoor and active tourism such as hiking/mountaineering, cycling, horse-riding, canoeing/kayaking, swimming, rock-climbing, fishing, paragliding; development of outdoor trails, walkways, cycleways, pools, floating boardwalks and riding trails of rural lakes, forests rivers, and beaches);
- modernising tourism and cultural organisations to meet the demands of modern visitors, and the newly-arisen COVID-19 scenario by preventing mass tourism and supporting cross-border demand driven **digitalisation** (e.g., joint artificial intelligence systems and digital online solutions for identification, interpretation and presentation of cultural and natural heritage, cross-border outdoor activities and cultural routes, joint smart technologies supporting information sharing among travel agencies and tourist boards in the cross-border region, cross-border reservation systems);
- development of **cross-border tourism regions/destinations** and entering the certification schemes for increasing quality of cross-border tourism offer;
- **upgrading of joint cross-border tourism products** by supporting valorisation and interpretation of cultural and natural heritage;
- developing **joint tourism products by leveraging existing infrastructure** for tourism purposes (local infrastructure that exists but was not necessarily used for tourism purposes, e.g., watermills, recreational facilities and filming sites) in rural destinations;
- Cross-border pilot actions to develop, enhance, and promote **health tourism, oenology, and gastronomy** as part of agrotourism and farm to fork initiatives;
- **joint cross-border** actions for supporting **social innovations and cultural and creative industries, and creativity in tourism and culture** (e.g., cross-border cultural networking, including clusters and cultural routes, increasing value of tourist cross-border products and services by development of participative creative experiences);

Results:

- sustainable development accepted as the main principle of tourism growth and promoted by each person involved,
- increased resilience of tourism and tourism stakeholders to current and incoming disturbances,
- increased social responsibility, inclusiveness of marginalised groups and ones in need,

- increased quality of joint cross-border products and participative experience-based services in line with current and emerging desires of modern visitors,
- more preserved, digitally interpreted and promoted cultural heritage, and supported by cultural and creative industries.

Contribution to the Macroregional strategies

The contribution to the EUSDR is envisaged especially to the Priority area 3 – Culture and Tourism by greening the tourism in the cross-border area, developing new and upgrading existing products and services (including cultural routes), and enabling preservation and promotion of cultural heritage and natural values through networking, clustering, and interpretation in line with expectations of modern visitors. In that way, the Programme contributes to reaching targets 3, 4, and 6 of the EUSDR.

The Programme contributes also to achieving EUSAIR objective sustainable tourism objectives (Pillar 4) through increasing diversity and quality of tourism products and services, and building capacities of stakeholders in tourism and encouraging tourists to implement sustainable tourism principles. Through cross-border knowledge exchange actions stakeholders in tourism will improve management and other skills needed for greening and increasing the quality of tourism offers.

2.2.2 Indicators

Reference: Article 17(4)(e)(ii), Article 17(9)(c)(iii)

Table 9: Output indicators SO 4.6

Priority	Specific objective	ID [5]	Indicator	Measurement unit [255]	Milestone (2024) [200]	Final target (2029) [200]
2	SO 4.6	RCO87	Organisations cooperating across borders	organisation	0	42
2	SO 4.6	RCO84	Pilot actions developed and jointly implemented in projects	pilot action	0	14
2	SO 4.6	RCO83	Strategies or action plans jointly developed	strategy or action plan	0	9

Table 10: Result indicator SO 4.6

Priority	Specific objective	ID	Indicator	Measurement unit	Baseline	Reference year	Final target (2029)	Source of data	Comments
2	SO 4.6	RCR84	Organisations cooperating across borders after	organisation	0	2021	34	JEMS Joint Electronic	

			project completion					Monitoring System	
2	SO 4.6	RCR104	Solutions taken up or up-scaled by organisations	solution	0	2021	4	JEMS Joint Electronic Monitoring System	
2	SO 4.6	RCR79	Joint strategies and action plans taken up by organisations	joint strategy/action plan	0	2021	5	JEMS Joint Electronic Monitoring System	

2.2.3 The main target groups

Reference: point (e)(iii) of Article 17(3), point (c)(iv) of Article 17(9)

Target groups of funded actions are both individuals and organisations that will be involved or positively affected by the actions. More concretely, target groups include both public and private sector actors such as:

- National, regional, and local public authorities,
- Higher education and research institutions,
- Regional or local development agencies,
- Interest groups including NGOs and citizens' associations (e.g., trade unions),
- Schools/education and training centres,
- Sectoral agencies (e.g., environmental agencies, forestry organisations),
- Business support organisations, including chambers of commerce, networks and clusters, (e.g., technology transfer institutions, cluster organisations, tourist boards),
- Infrastructure and (public) service provider,
- Other public organisations (e.g., associations of municipalities, labour market-related institutions),
- Local residents, visitors, and tourists, which will benefit from improved skills and development measures at the cross-border, regional, and local levels.

2.2.4 Indication of the specific territories targeted, including the planned use of ITI, CLLD, or other territorial tools

Reference: Article point (e)(iv) of 17(3)

Not applicable.

2.2.5 Planned use of financial instruments

Reference: point (e)(v) of Article 17(3)

Not applicable.

2.2.6 Indicative breakdown of the EU programme resources by type of intervention

Reference: point (e)(vi) of Article 17(3), point (c)(v) of Article 17(9)

Table 11: Dimension1 - intervention field

Priority no	Fund	Specific objective	Code	Amount (EUR)

Table 12: Dimension 2 - form of financing

Priority no	Fund	Specific objective	Code	Amount (EUR)

Table 13: Dimension 3 – territorial delivery mechanism and territorial focus

Priority No	Fund	Specific objective	Code	Amount (EUR)

2.3 ISO1: An accessible and connected region

Reference: point (d) of Article 17(3)

2.3.1 Specific objective 3.1 – Interreg-specific objective 1 – Enhance efficient public administration by promoting legal and administrative cooperation, and cooperation between citizens, civil society actors, and institutions, in particular with a view toward resolving legal and other obstacles in border regions;

Reference: point (e) of Article 17(3)

2.3.1.1 Related types of action, and their expected contribution to those specific objectives, and to macro-regional and sea-basis strategies

Reference: point (e)(i) of Article 17(3), point (c)(ii) of Article 17(9)

Text field [4753/7000]

The aim of the specific objective is to support public administration in its role as an initiator/coordinator of processes aimed at improving the quality of services and developing of innovative solution in the area of health care, social inclusion and welfare, energy efficiency, and accessibility in the border region. A place-based and participatory approach, sustainability, digitalisation, and inclusion are the guiding principles when implementing the activities within this priority. The cross-border cooperation and resolving legal and other obstacles is crucial when taking into account the functional relations between the different actors and activities in the border area.

Guiding principles:

- Place-based approach,
- Participatory approach,
- Sustainability,
- Digitalisation and inclusion.

Thematic fields:

- Health care,
- Social inclusiveness and welfare,
- Energy efficiency
- Accessibility,

Types of action: Improvement of the quality and diversity of the services and development of innovative solutions in the areas of health care, social inclusiveness and welfare, accessibility, and energy efficiency in the border regions by overcoming legal and administrative obstacles

The indicative list of activities:

- Development and implementation of cross-border cooperation models; tools and learning networks for more efficient and accessible public administration in the areas of healthcare, social inclusion, accessibility and energy efficiency (e.g., knowledge sharing and capacity building, awareness-raising actions, cross-border data sharing and monitoring systems, introduction of digital tools for identifying cross-border legal and

administrative obstacles, joint workshops, trainings, meetings, and seminars for strengthening the cross-border cooperation between municipalities and regions, study visits in order to transfer best practices, cross-border staff exchange programmes and cross-border mentoring);

- Establishment and co-ordination of joint multi-level and multisectoral knowledge exchange, governance models and development of territorial strategies of cross-border areas involving public administration at different levels (municipal, regional, national), civil society and other stakeholders;
- Setting up new or/and upgrading existing cross-border organisational structures providing the services in the area of healthcare, social inclusion, accessibility and energy efficiency (e.g., cross-border network for demand responsive transport, joint development of models in the area of deinstitutionalisation of elderly care);
- Development of innovative cross-border solutions and pilot actions in the field of energy efficiency (jointly developed tools and solution for improving energy efficiency at different levels, models of self-sufficient energy communities, monitoring systems, proposals for reducing legal, administrative and other obstacles in energy systems);
- Development of joint solutions and pilot actions for improving the quality and diversity of health, social, and complementary services (e.g., solutions to challenges connected to aging population, health, energy and mobility poverty to improve attractiveness of remote areas and to stop depopulation, pilot actions for integration of health, social and complementary services, diversification of health prevention activities etc.);
- Development of solutions and pilot actions for improvement of accessibility (e.g., action plan and pilot actions of joint cross-border sustainable mobility services, introducing digital solutions for easier access to health and social services, participatory decision-making demonstration actions to reduce the administrative barriers and harmonise timetables);
- Mainstreaming and uptake of developed solutions in the area of healthcare, social inclusion, accessibility and energy efficiency in the cross-border area towards civil society and public administration at different levels (e.g., promotion of suggestions on improving legislation, presentation of proposals for mainstreaming and adapting of developed solutions digital platforms, collaboration platforms, cross-border newsletter, cross-border newspaper).

The expected result is efficient and active public administration at improving services and finding new solutions in the areas of healthcare, social inclusiveness and welfare, accessibility, and energy efficiency.

Contribution to the Macroregional strategies

The Programme contributes to both macroregional strategies (EUSDR and EUSAIR) as the institutional cooperation and governance are cross-cutting themes. The contribution to the EUSDR is envisaged especially to the PA 10 under Pillar 4 (institutional capacity) to enhance the capacities of public administration in the selected thematic fields.

2.3.2.1 Indicators

Reference: Article 17(4)(e)(ii), Article 17(9)(c)(iii)

Table 14: Output indicators ISO 1 (b)

Priority	Specific objective	ID [5]	Indicator	Measurement unit [255]	Milestone (2024) [200]	Final target (2029) [200]
3	ISO 1 (b)	RCO87	Organisations cooperating across borders	organisation	0	18
3	ISO 1(b)	RCO84	Pilot actions developed jointly and implemented in projects	pilot action	0	5
3	ISO 1(b)	RCO83	Strategies or action plans jointly developed	strategy or action plan	0	4

Table 15: Result indicator ISO1 (b)

Priority	Specific objective	ID	Indicator	Measurement unit	Baseline	Reference year	Final target (2029)	Source of data	Comments
3	ISO 1(b)	RCR874	Organisations cooperating across borders after project completion	organisation	0	2021	15	JEMS Joint Electronic Monitoring System	
3	ISO 1(b)	RCR104	Solutions taken up or up-scaled by organisations	solution	0	2021	1	JEMS Joint Electronic Monitoring System	
3	ISO 1(b)	RCR84	Joint strategies and action plans taken up by organisations	joint strategy/action plan	0	2021	2	JEMS Joint Electronic Monitoring System	

2.3.3.1 The main target groups

Reference: point (e)(iii) of Article 17(3), point (c)(iv) of Article 17(9)

Target groups of funded actions are both individuals and organisations that will be involved or positively affected by the actions. More concretely, target groups include both public and private sector actors such as:

- National, regional, and local public authorities,
- Higher education and research institutions,
- Regional or local development agencies,
- Interest groups including NGOs and citizens' associations,
- Schools/education and training centres,
- Sectoral agencies (e.g., energy agencies),
- Infrastructure and (public) service providers,
- Other public organisations (e.g., associations of municipalities, health, and social care institutions),
- Local population.

2.3.2 Specific objective 3.2 – Interreg-specific objective 1 – Build up mutual trust, in particular by encouraging people-to-people actions;

Reference: point (d) of Article 17(3)

2.3.2.1 Related types of action, and their expected contribution to those specific objectives and to macro-regional and sea-basis strategies

Reference: point (e)(i) of Article 17(3), point (c)(ii) of Article 17(9)

Text field [1462/7000]

The aim of the specific objective is to build trust and understanding among people living in the cross-border area by supporting joint cross-border events, intergenerational cooperation, and joint learning and awareness-raising.

Guiding principles:

- inclusiveness,
- active involvement,
- environmental responsibility vision

Types of action: People-to-people projects to improve cultural and social relations, and to get actively engaged in the community

Indicative list of activities:

- Cross-border awareness-raising actions (e.g., on solidarity, community support, and healthy living);
- Cross-border learning actions (e.g., educational programmes for children, youth and students for active citizenship, cross-border language learning programmes, educational programmes for the elderly (e.g., digital skills), cross-border intergenerational learning actions, cross-border healthy living actions, cross-border learning about traditional food and music);
- Cross-border joint events to increase connectivity, networking, and intergenerational support (e.g., cultural events, sports events; summer camps, recreational activities in nature, experience-based learning events, joint nature clean-up actions, greening of public spaces).

Contribution to the Macroregional strategies

The Programme with its people-to-people activities contributes to PA9 under Pillar 3 (Building Prosperity in the Danube Region) of EUSDR which is dedicated to investment in people and skills.

2.3.2.2 Indicators

Reference: point (e)(ii) of Article 17(3), point (c)(iii) of Article 17(9)

Table 16: Output indicators ISO 1 (b)

Priority	Specific objective	ID [5]	Indicator	Measurement unit [255]	Milestone (2024) [200]	Final target (2029) [200]
3	ISO 1 (c)	RCO87	Organisations cooperating across borders	organisation	0	48

Table 17: Result indicator ISO1 (b)

Priority	Specific objective	ID	Indicator	Measurement unit	Baseline	Reference year	Final target (2029)	Source of data	Comments
3	ISO 1(c)	RCR84	Organisations cooperating across borders after project completion	organisation	0	2021	38	JEMS Joint Electronic Monitoring System	

2.3.2.3 The main target groups

Reference: point (e)(iii) of Article 17(3), point (c)(iv) of Article 17(9)

<p>Target groups of funded actions are both individuals and organisations that will be involved or positively affected by the actions. More concretely, target groups include:</p> <ul style="list-style-type: none"> - local and regional public institutions, - Interest groups including NGOs and citizens' associations, - local population.

2.3.3 Indication of the specific territories targeted, including the planned use of ITI, CLLD, or other territorial tools

Reference: Article point (e)(iv) of 17(3)

Not applicable.

2.3.4 Planned use of financial instruments

Reference: point (e)(v) of Article 17(3)

Not applicable.

2.3.5 Indicative breakdown of the EU programme resources by type of intervention

Reference: point (e)(vi) of Article 17(3), point (c)(v) of Article 17(9)

Table 18: Dimension 1 - intervention field

Priority No	Fund	Specific objective	Code	Amount (EUR)

Table 19: Dimension 2 - form of financing

Priority No	Fund	Specific objective	Code	Amount (EUR)

Table 20: Dimension 3 – territorial delivery mechanism and territorial focus

Priority No	Fund	Specific objective	Code	Amount (EUR)

3. FINANCING PLAN

Reference: point (f) of Article 17(3)

3.1 Financial appropriations by year

Reference: point (g)(i) of Article 17(3), points (a) to (d) of Article 17(4)

Table 21: Financial appropriations by year

Fund	2021	2022	2023	2024	2025	2026	2027	Total
ERDF (territorial cooperation goal)	0	6,721,228	6,829,190	6,939,312	7,051,636	5,843,131	5,959,996	39,344,493
IPA III CBC ¹								
Neighbourhood CBC ²								
IPA III ³								
NDICI ⁴								
OCTP ⁵								
Interreg Funds ⁶								
Total	0	6,721,228	6,829,190	6,939,312	7,051,636	5,843,131	5,959,996	39,344,493

¹ Interreg A, external cross-border cooperation

² Interreg A, external cross-border cooperation

³ Interreg B and C

⁴ Interreg B and C

⁵ Interreg C and D

⁶ ERDF, IPA III, NDICI, or OCTP, where as single amount under Interreg B and C

3.2 Total financial appropriations by fund and national co-financing

Reference: Article 17(4)(g)(ii), Article 17(5)(a)-(d)

Table 22: Total financial appropriations by fund and national co-financing

PO No or TA	Priority	Fund (as applicable)	Basis for calculation EU support (total or public)	EU contribution (a)	National contribution (b)=(c)+(d)	Indicative breakdown of the national counterpart		Total (e)=(a)+(b)	Co-financing rate (f)=(a)/(e)	Contributions from the third countries (for information)
						National public (c)	National private (d)			
2	Priority 1	ERDF	Total eligible cost	16.520.746,41	4.130.186,61	3.658.320,25	471.866,36	20.650.933,02	80%	0,00
4	Priority 2	ERDF	Total eligible cost	17.703.124,19	4.425.781,05	3.833.507,41	592.273,64	22.128.905,24	80%	0,00
ISO 1	Priority 3	ERDF	Total eligible cost	5.120.622,40	1.280.155,61	1.241.424,01	38.731,60	6.400.778,01	80%	0,00
	Total	All funds	Total eligible cost	39.344.493,00	9.836.123,27	8.733.251,67	1.102.871,60	49.180.616,27	80%	0,00

4. ACTION TAKEN TO INVOLVE THE RELEVANT PROGRAMME PARTNERS IN THE PREPARATION OF THE INTERREG PROGRAMME AND THE ROLE OF THOSE PROGRAMME PARTNERS IN THE IMPLEMENTATION, MONITORING, AND EVALUATION

Reference: point (g) of Article 17(3)

Text field [5665/10000]

The Interreg Programme Slovenia – Croatia is being prepared in close alignment between Programming Task Force, Managing Authority and a group of external experts. During the entire process, the members of the PTF consulted with regional and national government departments and stimulated the participation of different responsible authorities.

The programming process could be divided in three phases and all were developed in partnership with competent stakeholders and authorities representing the programme area. The process is considering the European Code of Conduct on Partnership and is being monitored by members of the Programming Task Force (PTF). One of the key aspects were involvement of target group representatives in all phases. Separate attention and reports on community participation were elaborated by external experts in each of the phases observing the participation of organisation representatives and experts from both countries, different target groups, and from all priority thematic areas.

Inclusion of relevant bodies representing civil society (e.g. environmental NGOs, youth organisations) and bodies responsible for promoting social inclusion, rights of persons with disabilities, non-discrimination, was considered. Also, representatives of research and educational facilities in the territory were included.

Each phase of IP drafting was concluded with a report from the experts as a feedback on the outcomes of the process steps.

Phase 1: Preparation of the Territorial and Socio-economic Analysis

A relevant contribution from programme partners and stakeholders were gathered for the document which defined main challenges, potential, and disparities of the cross-border area, and identifying its needs within the key areas in which the programme can contribute. Two main tools were applied to gather the widest possible participation of the citizens and stakeholders.

An online survey was carefully designed in cooperation with the PTF and Managing Authority aiming to identify the primary expectations and needs of the citizens in the programme priority areas. The survey was publicly announced on the Programme website and was open for participation for 35 days. Respondents could use their national languages to do so. The survey targeted a broad set of stakeholders as all applicants and beneficiaries of past and ongoing projects were asked to participate. The survey was completed by 309 respondents from more than 14 different types of organisations located in the territory. A total of 21.68% of respondents represent local public authorities, followed by representatives of higher education and research institutions (14.89%), and non-profit organisations (13.27%). Their messages were considered in the programme documents following the report prepared by the expert group.

The interviews with representatives of identified regional key stakeholders were carried out in June and July 2021. The invitation to cooperate were sent to 110 organisations in the programme area. The interviews were carefully designed, and included all priority objectives. Discussion topics were sent in advance to the interviewees. A total of 48 interviews with 72 persons were performed and valuable inputs for programme documents gathered. The respondents are representatives of national (ministries) and regional offices, regional stakeholders (incl. development agencies), economic and social partners, non-governmental organisations, and members of the research community. Their feedback was considered in the preparation of the strategic thematic directions.

Phase 2: Preparation of Strategic Thematic Directions (STD)

The main goal of the document was to propose key areas of intervention for the future IP program, based on the findings of the territorial analysis. Six focus groups were organised that additionally justified the selection of relevant topics and implementation approaches. Ninety-nine participants from 71 different institutions were actively involved. The invited participants were experts, regional stakeholders, non-governmental organisations, and the research community. Programming partners selected a wide group of stakeholders from key thematic areas, the participants were delegated by the institutions. The focus groups were interactive and participants could openly propose and discuss on specific objectives of smart development, green transition, mobility and social inclusiveness, and services.

Based on these reactions and regulatory limitations, the STD focused on PO2, PO4, and ISO 1. The PTF members agreed to the recommended priority objectives that were suggested and further elaborated in the IP.

Phase 3: Preparation of the Interreg Programme Slovenia-Croatia 2021–2027

The draft IP is being published on the 31st of January and would be open to the widest possible interested community for four weeks for open consultation.

Two workshops will be organised in this period to present the current draft IP to all interested public. They will be held on the 15th and 16th of February in both national languages. The aim of the workshops is to inform all interested stakeholders, experts, and potential applicants about the strategic priorities selected to be tackled by the programme in the upcoming period and on its expected results. All participants will be invited to submit their reactions and proposals to the open online public consultation.

5. APPROACH TO COMMUNICATION AND VISIBILITY FOR THE INTERREG PROGRAMME (OBJECTIVES, TARGET AUDIENCES, COMMUNICATION CHANNELS, INCLUDING SOCIAL MEDIA OUTREACH, WHERE APPROPRIATE, PLANNED BUDGET, AND RELEVANT INDICATORS FOR MONITORING AND EVALUATION)

Reference: point (h) of Article 17(3)

The programme's approach to communication and visibility is developed in a dedicated communication strategy. The communication focuses on transmission of information, awareness-raising, creating cooperation communities, and attracting applicants from all programme area.

Communication objectives

Based on programme and management objectives, the following communication objectives are supporting the programme implementation:

- to promote the programme's funding opportunities by providing information on all programme-related issues and motivating potential beneficiaries to use the possibilities the EU Funds represent;
- to support programme bodies, applicants, and beneficiaries in the effective project implementation by ensuring well-functioning internal communication between the programme bodies to make the programme function effectively, providing applicants and beneficiaries high-quality and timely support in all phases of the project implementation;
- to enhance the public awareness about the programme by providing the general public/media with understandable, easy-to-follow information on co-financed projects, promoting the benefits of cross-border cooperation and funding opportunities in the programme area and beyond, and underline the benefits of CBC for the general public in the programme area, promoting projects' achievements and capitalisation activities;
- to cooperate with other Interreg programmes by sharing information and best practices to enhance inter-programme communication cooperation;

- to increase the project's capacities to communicate their own achievements by supporting and encouraging beneficiaries in communication activities, enhancing inter-project cooperation, and promoting capitalisation activities.

Target audiences

The programme defines four fundamental types of target audiences, which are further detailed in the communication strategy of the programme. These types include applicants or beneficiaries, programme bodies, the expert and political sphere, and the general public – especially citizens of the cross-border area and the media.

Communication channels and tools

The programme considers the following communication channels and tools as an instrument to convey the content to the target audience: the programme website (accessible, easy to navigate for different users, up-to-date), social media (e.g., Facebook); public events (annual events, workshops for applicants/beneficiaries/programme structures, informational thematic and networking events, synergy events for capitalisation), online or printed publications (e.g., programme newsletter, info-sheets), online campaigns including the production of visual elements (e.g., videos, infographics) especially for the promotion (capitalisation) of project results, articles, and other contributions in the media.

The programme will appoint a communication officer to be in charge of the implementation of harmonised communication and visibility actions, and to work closely with the national communication coordinator (in compliance with the CPR, Article 48), as well as with the Interreg representative in the INFORM EU network.

Monitoring, evaluation, and indicators

All communication activities will be evaluated on a regular basis using external or internal evaluators. Data will be collected through surveys, internal statistics, and website analytics. The programme will use a detailed set of indicators to follow and evaluate the communication activities and improve their performance on an ongoing basis. The foreseen output indicators refer to the satisfaction with the quality of guidance and the engagement of the general public in programme activities. The communication goals are planned to be measured by several result indicators, e.g., the number of active regions, the number of received and approved applications, satisfaction of the applicants or beneficiaries with the provided information, guidelines and support, awareness of the programme's funding opportunities in the programme area, the number of participants to events and specific activities, the level of engagement in the programme newsletter, outreach of the social media account(s), the number of events, and the participants in events other than workshops (e.g., annual event). The programme foresees an estimated communication budget (excluding staff costs) of at least 0.3 percent of the total programme budget.

6. INDICATION OF SUPPORT TO SMALL-SCALE PROJECTS, INCLUDING SMALL PROJECTS WITHIN SMALL PROJECT FUNDS

Reference: point (i) of Article 17(3), Article 24

Text field [1540/7 000]

Cross-border cooperation between Slovenia and Croatia has been supported since 2003 under several EU instruments, but the programme area is historically connected much longer. Therefore, the cultural closeness is strongly felt and people living near the border would like to (re)gain the cross-border connections and attractiveness of their living area.

By implementing small-scale projects, the new programme aims to offer the cross-border area the possibility to deepen mutual trust and understanding among the people living in the cross-border area, and to strengthen the ties between them.

Small-scale projects will tackle unexplored possibilities of cross-border cooperation and foster knowledge exchange actions and interactions between the people on both sides of the border. Cooperation among people and civil society organisations across the border will connect people and increase the visibility of the cross-border programme by supporting joint cross-border events, awareness-raising actions, and joint learning.

Small-scale projects will have a smaller budget and short duration. Their activities will contribute to the programme output indicators and result indicators specified in Interreg Specific Objective (ISO 1) 3.2. The programme plans to earmark an indicative 2% of the funds for small-scale projects of this kind.

Support to small projects under a Small Project Fund as defined in Article 2(10) of the CPR and Article 25 of the Interreg Regulation is not planned to be included in the Interreg programme Slovenia-Croatia.

7. IMPLEMENTING PROVISIONS

7.1. Programme authorities

Reference: point (a) of Article 17(6)

Table 22: Programme authorities

Programme authorities	Name of the institution	Contact name	Position	E-mail
Managing Authority	Government Office of the Republic of Slovenia for Development and European Cohesion Policy (GODC) European Territorial Cooperation and Financial Mechanisms Division Cross-Border Programmes Section	Tanja Renner	Head of the Managing Authority	tanja.rener@gov.si
Audit Authority	Republic of Slovenia Ministry of Finance Budget Supervision Office	Dušan Sterle	Head of the Audit Authority	dusan.sterle@gov.si
Group of Auditors Representatives	Republic of Croatia, Agency for the Audit of EU Programmes Implementation System	Neven Šprlje	Director of the Agency	neven.sprlje@arpa.hr
Body to which the payments are to	Public Fund of the Republic of Slovenia	Uroš Klopčič		uros.klopacic@srrs.si

<i>be made by the Commission</i>	<i>for Regional Development and Development of Rural Areas (Slovenian Regional Development Fund)</i>			
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7.2. Procedure for setting up the joint secretariat

Reference: point (b) of Article 17(6)

Text field [3 500]

7.3 Apportionment of liabilities among participating Member States and where applicable, the third or partners countries and OCTs, in the event of financial corrections imposed by the Managing Authority or the Commission

Reference: point (c) of Article 17(6)

The arrangements related to the irregularities which lead to financial corrections and apportioning of liabilities among Member States (MSs) will follow the already established, well-functioning principles from the programming period 2014–2020.

Without prejudice to the MSs' responsibility to take all required actions for preventing, detecting, and correcting irregularities and reporting on irregularities including fraud, according to Article 69 (2) of the CPR, the MA shall in accordance with Article 52 (1) of the Interreg Regulation ensure that any amount paid as a result of an irregularity is recovered from the Lead Partner (LP). The project partners (PPs) shall then repay the LP any amounts unduly paid.

In line with Article 52 (2) of the Interreg Regulation the MA will not recover an amount unduly paid if it does not exceed EUR 250 ERDF (not including interest) paid to an operation in a given accounting year.

If the LP does not succeed in securing repayment from a PP or if the MA does not succeed in securing repayment from the LP, the MS on whose territory the LP or PP concerned is located (in case of an EGTC where it is registered) shall, in accordance with Article 52 (3) of the Interreg Regulation, reimburse the MA the amounts unduly paid to that partner. The MS of Croatia is represented by the Ministry of Regional Development and EU Funds. The MS of Slovenia is represented by the Government Office for Development and European Cohesion Policy. The final decision on financial liability is taken by the Monitoring Committee on a case-by-case basis. The MA is responsible for reimbursing the amounts recovered to the general budget of the Union, in accordance with the apportionment of liabilities among the participating MSs as laid down below. The MA will reimburse the funds to the Union once the amounts are recovered from the LP/PP/MS.

Should the MA bear any legal expenses for recovery recourse proceedings – initiated after consultation and in mutual agreement with the respective MS – even if the proceedings are unsuccessful, they will be reimbursed by the MS hosting the LP or PP responsible for the said procedure.

Since TA expenditure is based on a flat rate, the participating countries will reimburse the MA part of the financial correction, based on joint liability proportionally to their respective share in the financial correction.

Since MSs have the overall liability for the ERDF support granted to LPs or PPs located on their territories, they shall ensure that any financial corrections required will be secured and they shall seek to recover any amounts lost as a result of an irregularity or negligence caused by a beneficiary located in their territory. Where appropriate, a MS may also charge interest on late payments.

In accordance with Article 52 (4) of the Interreg Regulation, once the MS has reimbursed the MA any amounts unduly paid to a partner, it may continue or start a recovery procedure against that partner pursuant to its national law.

Where the MS has not reimbursed the MA any amount unduly paid to a partner, in accordance with Article 52 (5) of the Interreg Regulation, those amounts shall be subject to a recovery order by the European Commission (EC) which shall be executed, where possible, by offsetting to the MS. Such recovery shall not constitute a financial correction and shall not reduce the support from the ERDF to the respective Interreg programme. The offsetting shall concern subsequent payments to the same Interreg programme. In such an eventuality, the MA will start bilateral discussions with the concerned MS at fault so as to find a joint solution on how and from where to offset the amount deducted by the EC.

As stated in Article 69 (12) of the CPR, MSs shall report on irregularities in accordance with the criteria for determining the cases of irregularity to be reported, the data to be provided and the format for reporting set out in Annex XVII of the CPR. Irregularities shall be reported by the MS in which the irregular expenditure is incurred by the LP/PP and paid in implementing the project. The reporting MS shall at the same time inform the MA and the Audit Authority (AA) of the programme.

The MSs will bear liability in connection with the use of the Interreg programme ERDF funding as follows:

- Each MS bears liability for possible financial consequences of irregularities caused by the LPs and PPs located on its territory;
- In the case of a systemic irregularity or financial correction (decided by the programme authorities or the EC), the MS will bear the financial consequences in proportion to the relevant irregularity detected on the respective MS's territory.
- For a systemic irregularity or financial correction on programme level that cannot be linked to a specific MS, the liability shall be jointly borne by the MSs in proportion to the ERDF claimed for LPs and PPs (located on MS's territories) to the EC for the period which forms the basis for the financial correction.

The liability principles described above shall also apply to financial corrections to Technical Assistance (TA) calculated in compliance with Article 27 of the Interreg regulation, since such corrections would be the direct consequence of project-related irregularities (whether systemic or not) if they cannot be reused. The MA will keep the MSs informed about all irregularities and their impact on TA. At the end of the programming period, the MA will carry out a reconciliation to verify whether there is a remaining balance of irregularities that have affected the TA budget. In case of a remaining balance, the MA will inform and ask the respective MS/MSs and ask MS to reimburse the corresponding ERDF amount.

8. USE OF UNIT COSTS, LUMP SUMS, FLAT RATES, AND FINANCING NOT LINKED TO COSTS

Reference: Articles 94 and 95 of Regulation (EU) 2021/1060 (CPR)

Table 23: Use of unit costs, lump sums, flat rates and financing not linked to costs

Intended use of Articles 88 and 89	YES	NO
From the adoption programme will make use of reimbursement of eligible expenditure based on unit costs, lump sums, and flat rates under priority according to Article 88 CPR (if yes, fill in Appendix 1)	<input type="checkbox"/>	<input type="checkbox"/>
From the adoption programme will make use of financing not linked to costs according to Article 89 CPR (if yes, fill in Appendix 2)	<input type="checkbox"/>	<input type="checkbox"/>

APPENDICES

Appendix 1: Map of the programme area

Appendix 2: Union contribution based on unit costs, lump sums, and flat rates

Appendix 3: Union contribution based on financing not linked to costs

Appendix 3a: List of planned operations of strategic importance with a timetable

Reimbursement of eligible expenditure from the Commission to the Member State based on unit costs, lump sums, and flat rates Union contribution based on unit costs, lump sums and flat rates

Appendix 1: Map of the programme area



Map of the programme area is without prejudice to the border between the Republic of Slovenia and the Republic of Croatia. (Nothing in this document could prejudice the final delimitation between Croatia and Slovenia and the graphics and depictions of the border are exclusively for the purpose of this document.)

Template for submitting data for the consideration of the Commission

(Article 88 CPR)

Date of submitting the proposal	
Current version	

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